

115TH CONGRESS
1ST SESSION

S. 377

To amend the Trafficking Victims Protection Act of 2000 to clarify report dates, modify the criteria for determinations of whether countries are meeting the minimum standards for elimination of trafficking, and highlight the importance of concrete actions by countries to eliminate trafficking, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 14, 2017

Mr. MENENDEZ (for himself, Mr. RUBIO, Mr. Kaine, and Mr. GARDNER) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To amend the Trafficking Victims Protection Act of 2000 to clarify report dates, modify the criteria for determinations of whether countries are meeting the minimum standards for elimination of trafficking, and highlight the importance of concrete actions by countries to eliminate trafficking, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*

2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Trafficking In Persons

5 Report Integrity Act”.

1 **SEC. 2. DEFINITIONS.**

2 Section 103 of the Trafficking Victims Protection Act
3 of 2000 (22 U.S.C. 7102) is amended—

4 (1) by redesignating paragraphs (5) through
5 (15) as paragraphs (7) through (17), respectively;

6 (2) by inserting after paragraph (4) the fol-
7 lowing:

8 “(5) CONCRETE ACTIONS.—The term ‘concrete
9 actions’ means any of the following actions that de-
10 monstrably improve the condition of a substantial
11 number of victims of human trafficking and persons
12 vulnerable to human trafficking:

13 “(A) Enforcement actions taken.

14 “(B) Investigations actively underway.

15 “(C) Prosecutions conducted.

16 “(D) Convictions attained.

17 “(E) Training provided.

18 “(F) Programs and partnerships actively
19 underway.

20 “(G) Victim services offered, including im-
21 migration services and restitution.

22 “(H) The amount of money the govern-
23 ment in question has committed to the actions
24 described in subparagraphs (A) through (G).

1 “(I) An assessment of the impact of such
2 actions on the prevalence of human trafficking
3 in the country.

4 “(6) CREDIBLE EVIDENCE.—The term ‘credible
5 evidence’ means information relied upon by the De-
6 partment of State to make determinations relating
7 to the provisions set forth in this division, includ-
8 ing—

9 “(A) reports by the Department of State;

10 “(B) reports of other Federal agencies, in-
11 cluding the Department of Labor’s List of
12 Goods Produced by Child Labor or Forced
13 Labor and List of Products Produced by
14 Forced Labor or Indentured Child Labor;

15 “(C) documentation provided by a foreign
16 country, including copies of relevant laws, regu-
17 lations, policies adopted or modified, enforce-
18 ment actions taken and judicial proceedings,
19 training conducted, consultations conducted,
20 programs and partnerships launched, and serv-
21 ices provided;

22 “(D) materials developed by civil society
23 organizations;

1 “(E) information from survivors of human
2 trafficking, vulnerable persons, and whistle-
3 blowers;

4 “(F) all relevant media and academic re-
5 ports that, in light of reason and common
6 sense, are worthy of belief; and

7 “(G) information developed by multilateral
8 institutions.”; and

9 (3) in paragraph (10), as redesignated—

10 (A) in the paragraph heading, by striking
11 “NONTRADE-RELATED” and inserting “NON-
12 ANTI-HUMAN TRAFFICKING RELATED”;

13 (B) in the matter preceding subparagraph
14 (A), by striking “nontrade-related” and insert-
15 ing “non-anti-human trafficking related”; and

16 (C) in subparagraph (A)(ix), by striking
17 “trade-related” and inserting “anti-human traf-
18 ficking-related”.

19 **SEC. 3. MINIMUM STANDARDS FOR THE ELIMINATION OF**
20 **TRAFFICKING.**

21 Section 108(b) of the Trafficking Victims Protection
22 Act of 2000 (22 U.S.C. 7106(b)) is amended—

23 (1) in paragraph (1)—

24 (A) by inserting “and without bias” after
25 “vigorously”; and

1 (B) by striking “if the government” and
2 inserting the following: “if—

3 “(A) the government”;

4 (C) by striking “such acts and the Sec-
5 retary” and inserting the following: “such acts;

6 “(B) the Secretary”; and

7 (D) by striking “such data.” and inserting
8 the following: “such data; and

9 “(C) the Secretary has submitted copies of
10 such data and a description of such good faith
11 efforts to collect such data to the Committee on
12 Foreign Relations of the Senate and the Com-
13 mittee on Foreign Affairs of the House of Rep-
14 resentatives.”; and

15 (2) in paragraph (7)—

16 (A) by inserting “and without bias” after
17 “vigorously”;

18 (B) by inserting “or enable” after “con-
19 done”; and

20 (C) by striking “if the government” and
21 inserting the following: “if—

22 “(A) the government”;

23 (D) by striking “such acts and the Sec-
24 retary” and inserting the following: “such acts;

25 “(B) the Secretary”; and

(E) by striking “such data.” and inserting
the following: “such data; and

3 “(C) the Secretary has submitted copies of
4 such data and a description of such good faith
5 efforts to collect such data to the Committee on
6 Foreign Relations of the Senate and the Com-
7 mittee on Foreign Affairs of the House of Rep-
8 resentatives.”; and

9 (3) by adding at the end the following:

10 “(13) Whether the government of the country—

11 “(A) sponsors or otherwise facilitates
12 forced labor; or

13 “(B) has policies that provide incentives
14 for or otherwise support the participation in or
15 facilitation of forced labor by officials at any
16 level of government.”.

17 SEC. 4. ACTIONS AGAINST GOVERNMENTS FAILING TO 18 MEET MINIMUM STANDARDS.

19 (a) IN GENERAL.—Section 110 of the Trafficking
20 Victims Protection Act of 2000 (22 U.S.C. 7107) is
21 amended—

25 (2) in subsection (b)—

- 1 (A) in paragraph (1)—
2 (i) by striking “The report should”
3 and inserting “The report shall cover ef-
4 forts and activities taking place during the
5 period between April 1 of the year pre-
6 ceding the report and March 31 of the
7 year in which the report is made, and
8 should”;
9 (ii) in subparagraph (A), by inserting
10 “based only on concrete actions taken by
11 the country during the reporting year”
12 after “such standards”;
13 (iii) in subparagraph (B) by inserting
14 “based only on concrete actions taken by
15 the country during the reporting year (ex-
16 cluding any commitments by the country
17 to take additional future steps over the
18 next year)” after “compliance”;
19 (iv) in subparagraph (C), by striking
20 “compliance;” and inserting the following:
21 “compliance, including all countries in
22 which—
23 “(i) central government officials par-
24 ticipate in or facilitate forced labor; and

1 “(ii) the central government main-
2 tains policies that provide incentives for or
3 otherwise support the participation in or
4 facilitation of force labor by officials at any
5 level of government;”;

6 (v) in subparagraph (F), by striking
7 “and” at the end;

8 (vi) in subparagraph (G), by striking
9 the period at the end and inserting “;
10 and”; and

11 (vii) by adding at the end the fol-
12 lowing:

13 “(H) for each country included in a dif-
14 ferent list than the country had been placed in
15 the previous annual report, a detailed expla-
16 nation of how the concrete actions (or lack of
17 such actions) undertaken by the country during
18 the previous reporting period contributed to
19 such change, including a clear linkage between
20 such actions and the minimum standards enu-
21 merated in section 108.”;

22 (B) in paragraph (2)—

23 (i) in subparagraph (A)(iii)—

24 (I) in subclause (I), by adding
25 “or” at the end;

(II) in subclause (II), by striking
“; or” and inserting a period; and
(III) by striking subclause (III);
(ii) in subparagraph (B), by striking
“the last annual report” and inserting
“April 1 of the previous year”;
(iii) in subparagraph (D)—
(I) in clause (i), by striking
“2008,” and all that follows and in-
serting—
“2008—
“(I) shall be included on the list
of countries described in paragraph
(1)(C); and
“(II) shall be required to meet
the requirements specified in para-
graph (1)(B) before the country may
be removed from the list of countries
described in paragraph (1)(C).”;
(II) in clause (ii)—
(aa) by striking “2 years”
and inserting “1 year”;
(bb) in subclause (II), by
striking “and”;

1 (cc) in subclause (III), by
2 striking the period at the end
3 and inserting “; and”; and

4 (dd) by adding at the end
5 the following:

6 “(IV) the country has taken con-
7 crete actions to implement the prin-
8 cipal recommendations of the most re-
9 cent annual report on trafficking in
10 persons with respect to that coun-
11 try.”; and

12 (III) by adding at the end the
13 following:

14 “(iii) WRITTEN PLAN.—The Secretary
15 of State shall endeavor to work with each
16 country that receives a waiver under clause
17 (ii) and with civil society organizations in
18 each country to draft and implement a
19 written plan described in such clause.”;
20 and

21 (iv) in subparagraph (E), by striking
22 “shall provide” and all that follows and in-
23 serting the following: “shall provide, on a
24 publicly available website maintained by
25 the Department of State—

1 “(i) a detailed description of the cred-
2 ible evidence supporting such determina-
3 tion;

4 “(ii) the written plan submitted by
5 the country under subparagraph (D)(ii)(I);
6 and

7 “(iii) supporting documentation pro-
8 viding credible evidence of—

9 “(I) each concrete action by the
10 country to bring itself into compliance
11 with the minimum standards for the
12 elimination of trafficking, including
13 copies of relevant laws or regulations
14 adopted or modified; and

15 “(II) any actions taken by that
16 country to enforce the minimum
17 standards for the elimination of traf-
18 ficking, as appropriate.”;

19 (C) in paragraph (3)—

20 (i) in subparagraph (B), by striking
21 “and” at the end;

22 (ii) in subparagraph (C), by striking
23 the period at the end and inserting a semi-
24 colon; and

3 “(D) the extent to which the government
4 of the country is devoting sufficient budgetary
5 resources—

“(i) to investigate and prosecute acts
of severe trafficking in persons;

“(iii) to obtain restitution for victims
of human trafficking;

“(E) the extent to which the government
of the country is devoting sufficient budgetary
resources—

“(ii) to prevent trafficking in persons;

18 “(F) the extent to which the government of
19 the country has consulted with domestic and
20 international civil society organizations to im-
21 prove the provision of services to victims of
22 trafficking in persons; and

23 “(G) whether—

1 “(i) government officials participate in
2 or facilitate forced labor and human traf-
3 ficking; and

4 “(ii) the government maintains poli-
5 cies that provide incentives for or otherwise
6 support the participation in or facilitation
7 of forced labor and human trafficking by
8 officials at any level of government.”; and
9 (D) by adding at the end the following:

10 “(4) SPECIAL RULE FOR CHANGES IN CERTAIN
11 DETERMINATIONS.—Not later than 90 days after
12 the submission of each annual report under para-
13 graph (1), the Secretary of State shall submit a de-
14 tailed description of the credible evidence supporting
15 a change in listing of a country, accompanied by
16 copies of documents providing such evidence, as ap-
17 propriate, to the appropriate congressional commit-
18 tees not later than 90 days after the submission of
19 that report if—

20 “(A) a country is included on a list of
21 countries described in paragraph (1)(C) in an
22 annual report submitted in calendar year 2015
23 or in any calendar year thereafter; and

1 “(B) in the annual report submitted in the
2 next calendar year, the country is listed on a
3 list of countries described in paragraph (1)(B).

4 “(5) WRITTEN PLAN.—The Secretary of State
5 shall endeavor to work with each country that has
6 been listed pursuant to paragraph (1)(C) in the
7 most recent annual report and civil society organiza-
8 tions to draft and implement the written plan de-
9 scribed in paragraph (2)(D)(ii).”.

10 (b) LIMITATION OF WAIVER AUTHORITY.—Section
11 110(d) of the Trafficking Victims Protection Act of 2000
12 (22 U.S.C. 7107(d)) is amended—

13 (1) in paragraph (1)—

14 (A) in the paragraph heading, by striking
15 “NONTRADE-RELATED” and inserting “NON-
16 ANTI-HUMAN TRAFFICKING RELATED”;

17 (B) by striking subparagraph (B);

18 (C) in subparagraph (A)—

19 (i) in clause (i)—

20 (I) by striking “(i)”; and

21 (II) by striking “nontrade-re-
22 lated” and inserting “non-anti-human
23 trafficking related”; and

24 (ii) by redesignating clause (ii) as
25 subparagraph (B); and

1 (D) in subparagraph (B), as redesignated,
2 by striking “nontrade-related” and inserting
3 “non-anti-human trafficking related”;

4 (2) in paragraph (4)—

5 (A) by striking “nontrade-related” and in-
6 serting “non-anti-human trafficking related”;
7 and

8 (B) by striking “or the multilateral assist-
9 ance described in paragraph (1)(B), or both,”;

10 and

11 (3) in paragraph (5)(A)—

12 (A) in clause (i)—

13 (i) by striking “nontrade-related” and
14 inserting “non-anti-human trafficking re-
15 lated”; and

16 (ii) by adding “or” at the end;

17 (B) by striking clause (ii); and

18 (C) by redesignating clause (iii) as clause
19 (ii); and

20 (c) SUBSEQUENT WAIVER AUTHORITY.—Section

21 110(f) of the Trafficking Victims Protection Act of 2000

22 (22 U.S.C. 7107(f)) is amended by inserting “and has
23 submitted a report to the Committee on Foreign Relations
24 of the Senate and the Committee on Foreign Affairs of
25 the House of Representatives that describes in detail the

1 credible evidence that the country has taken concrete ac-
2 tions to implement the principal recommendations of the
3 most recent annual report on trafficking in persons with
4 respect to that country and includes copies of relevant doc-
5 uments” after “government of a country”.

6 **SEC. 5. UNITED STATES OPPOSITION TO ANY ACTION BY**

7 **CERTAIN MULTILATERAL DEVELOPMENT**
8 **BANKS THAT DOES NOT REQUIRE THE RE-**
9 **CPIENT GOVERNMENT TO WORK TO ELIMI-**
10 **NATE HUMAN TRAFFICKING.**

11 (a) **DEFINITIONS.**—In this section—

12 (1) the term “human trafficking risk assess-
13 ment” means an assessment of—

14 (A) the magnitude and modalities of traf-
15 ficking in persons in the borrower country, in-
16 cluding in areas directly affected by the project;

17 (B) the expected impact of the proposed
18 loan, project, agreement, memorandum, instru-
19 ment, plan, or other program on trafficking in
20 persons in the borrower country, including in
21 areas directly affected by the project;

22 (C) whether the borrower country protects
23 and provide services for victims of trafficking in
24 persons;

(D) whether the borrower country vigorously and without bias investigates and prosecutes acts of trafficking in persons;

(E) whether the borrower country has adopted effective measures to prevent trafficking in persons;

(F) whether the government of the border country—

11 (ii) has policies that provide incentives
12 for, or otherwise support the participation
13 in or facilitation of, forced labor by offi-
14 cials at any level of government;

15 (G) recommended anti-human trafficking
16 actions to be undertaken as part of the pro-
17 posed loan, project, agreement, memorandum,
18 instrument, plan, or other program;

19 (H) efforts undertaken by the multilateral
20 development bank to ensure that products and
21 services procured for the proposed loan, project,
22 agreement, memorandum, instrument, plan, or
23 other program are free of forced labor;

(I) grant funding made available by the multilateral development bank for civil society

1 organizations to apply to monitor, implement,
2 or evaluate anti-human trafficking actions un-
3 dertaken as part of the proposed loan, project,
4 agreement, memorandum, instrument, plan, or
5 other program;

6 (J) academic and civil society analyses of
7 human trafficking in the borrower country; and
8 (K) other factors relevant to human traf-
9 ficking in the borrower country.

10 (2) the term “multilateral development bank”
11 includes—

12 (A) the International Bank for Reconstruc-
13 tion and Development;

14 (B) the European Bank for Reconstruction
15 and Development;

16 (C) the International Development Asso-
17 ciation;

18 (D) the International Finance Corporation;

19 (E) the Multilateral Investment Guarantee
20 Agency;

21 (F) the Inter-American Development
22 Bank;

23 (G) the Inter-American Investment Cor-
24 poration;

25 (H) the Asian Development Bank;

3 (b) REQUIREMENTS.—The President shall instruct
4 the United States Executive Director of each multilateral
5 development bank—

15 (B) are not making significant efforts to
16 comply with such standards;

1 the Trafficking Victims Protection Act of 2000 (22
2 U.S.C. 7107(b)) (commonly known as “Tier 3 Coun-
3 tries” and “Tier 2 Watch List Countries”, respec-
4 tively);

5 (3) to encourage other nations to adopt policies
6 that are consistent with paragraph (2);

7 (4) to initiate discussions with the other execu-
8 tive directors of the respective multilateral develop-
9 ment bank proposing that each such institution de-
10 velop anti-human trafficking provisions in its project
11 development, safeguards, procurement, and evalua-
12 tion policies, taking into consideration the minimum
13 standards set forth in section 108(a) of the Traf-
14 ficking Victims Protection Act of 2000 (22 U.S.C.
15 7106(a)), the Abolition of Forced Labour Conven-
16 tion, 1957, which was adopted by the International
17 Labour Organisation in Geneva on June 25, 1957,
18 and the Protocol to Prevent, Suppress, and Punish
19 Trafficking in Persons, Especially Women and Chil-
20 dren, Supplementing the United Nations Convention
21 Against Transnational Organized Crime, which was
22 adopted by the United Nations General Assembly on
23 November, 15, 2000;

24 (5) to seek, through discussions and negotia-
25 tions with the other member countries of the multi-

1 lateral development banks and with the management
2 of such banks, the adoption of policies and proce-
3 dures providing governmental agencies and inter-
4 ested members of the public of such member coun-
5 tries with access to human trafficking risk assess-
6 ments that—

7 (A) are made available to such govern-
8 mental agencies and interested members of the
9 public not later than 120 days before scheduled
10 board action; and

11 (B) encourage public participation in re-
12 view of the relevant human trafficking risk in-
13 formation; and

14 (6) to ensure that a human trafficking risk as-
15 sessment, or a comprehensive summary of such as-
16 sessment, accompanies loan proposals through the
17 agency review process.

18 (c) WAIVER AUTHORITY.—The President may waive
19 the requirement described in subsection (b)(2) on a case-
20 by-case basis with respect to an individual loan, project,
21 agreement, memorandum, instrument, plan, or other pro-
22 gram, if, not later than 120 days before the date on which
23 the bank is scheduled to vote on such issue, the President
24 submits a report to the Committee on Foreign Relations

1 of the Senate and the Committee on Foreign Affairs of
2 the House of Representatives that—

3 (1) includes a determination by the President
4 that the provision of a loan, project, agreement,
5 memorandum, instrument, plan, or other assistance
6 would promote the purposes of the Trafficking Vic-
7 tims Protection Act of 2000 (22 U.S.C. 7101 et
8 seq.) or is otherwise in the national interest of the
9 United States;

10 (2) certifies that no assistance is intended to be
11 received or used by any agency or official who has
12 participated in, facilitated, or condoned a severe
13 form of trafficking in persons;

14 (3) certifies that the President has not granted
15 a waiver to the country under section 110(d) of the
16 Trafficking Victims Protection Act of 2000 (22
17 U.S.C. 7107(d));

18 (4) describes the concrete actions to combat
19 human trafficking taken by the country since the re-
20 lease of the most recent annual report on trafficking
21 in persons;

22 (5) certifies that an assessment analyzing the
23 human trafficking risks of the proposed project,
24 agreement, memorandum, instrument, plan, or other
25 assistance has been—

1 (A) completed by the multilateral develop-
2 ment bank; and

3 (B) made available to the board of direc-
4 tors of the bank, affected groups, local civil so-
5 ciety organizations, and the public; and

6 (6) describes the actions taken by the Secretary
7 of State to engage with the country on human traf-
8 ficking.

9 (d) USE OF UNITED STATES GOVERNMENT PER-
10 SONNEL.—The Secretary of the Treasury, in consultation
11 with the Secretary of State, the Attorney General, and the
12 Administrator of the Agency for International Develop-
13 ment, shall—

14 (1) make available to the multilateral develop-
15 ment banks, without charge, appropriate United
16 States Government personnel and technical experts
17 contracted by the United States Government to as-
18 sist in—

19 (A) developing anti-human trafficking pro-
20 visions in project development, safeguards, pro-
21 curement, and evaluation policies;

22 (B) training institution staff in anti-human
23 trafficking best practices;

24 (C) providing advice on anti-human traf-
25 ficking issues;

(D) preparing human trafficking risk assessments; and

(E) preparing documents for public release; and

(2) encourage other member countries of such banks to provide similar assistance.

7 (e) REPORTING REQUIREMENTS.—

19 (2) CONTENTS.—Each report required under
20 paragraph (1) shall—

(A) include a list of all loans considered by the Board of Executive Directors of each multilateral development bank;

24 (B) specify, with respect to each such
25 loan—

1 country, from opposition to support or from
2 support to opposition based upon the response
3 by the government of such country to human
4 trafficking within such country—

5 (i) indicate the policy considerations
6 that were taken into account in the devel-
7 opment of the United States voting posi-
8 tion;

9 (ii) indicate how the United States
10 voted on all other loans, financial assist-
11 ance, and technical assistance to such
12 country during the preceding 2 years; and

13 (iii) describe how the United States
14 voting position relates to the overall United
15 States Government policy on human traf-
16 ficking in such country;

17 (F) describe the efficacy of efforts by the
18 United States to encourage consistent and time-
19 ly human trafficking risk assessments of actions
20 proposed to be taken by the multilateral devel-
21 opment banks; and

22 (G) describe the progress made by the
23 multilateral development banks in developing
24 and instituting anti-human trafficking provi-

1 sions in project development, safeguards, pro-
2 curement, and evaluation policies.

